

PQC migration

a systems point of view

Berg, S.H.M. (Stefan) van den |



whoami

- Stefan van den Berg
 - Master in Information Security Technologies and Embedded Systems
- Cyber security researcher at TNO
 - Post Quantum Cryptography
 - Formal verification
 - Software testing





Current situation

- Cryptography is used for:
 - Authentication, Confidentiality and/or Integrity
- Either directly used by an application/system or as a dependency
- Use-cases:
 - Over The Air-updates (firmware signing)
 - TLS connections
 - Sensitive data at rest
 - ...

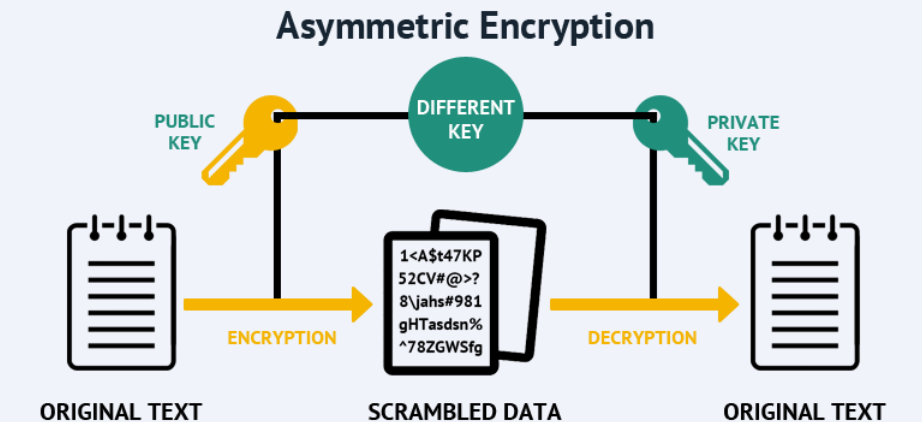
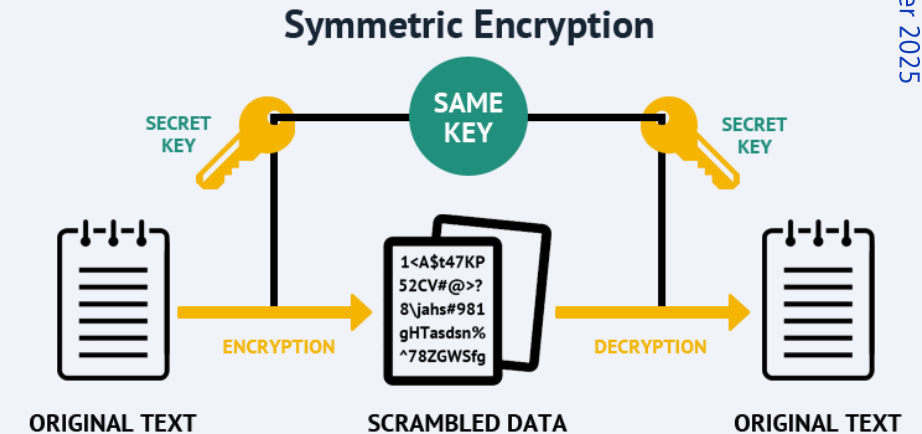
Cryptography – Two Categories

Symmetric Cryptography

- One key for both encryption and decryption
- Requires pre-arranging a shared secret key
- Examples: *Caesar*, *Vignère*, *Enigma*, *AES*, *DES*, *Blowfish*, *Salsa20*, *ChaCha20*

Asymmetric (“Public-Key”) Cryptography

- Different keys for encryption (*public key*) and decryption (*private key*)
- Security based on mathematical “hard” problems
- Often used for exchanging/establishing symmetric key
- Examples: *RSA*, *ECDSA*, *Diffie-Hellman*



Cryptography – Two Categories

Symmetric Cryptography

- One key for both encryption and decryption
- Requires a secure channel to share the key

Weakened by quantum attacks (Grover's algorithm)

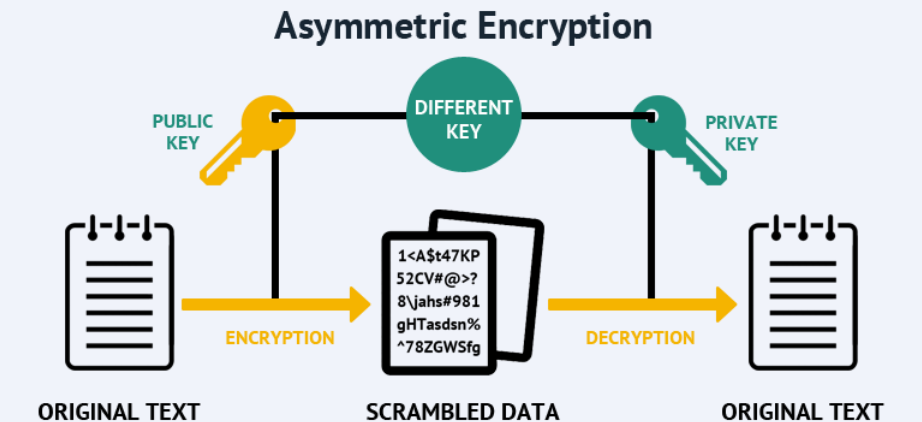
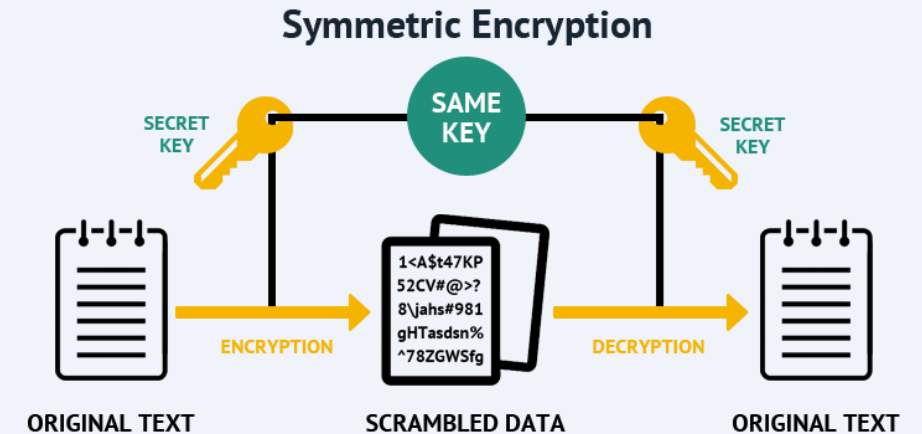
Examples: Caesar, Vignère, Enigma, AES, DES, Blowfish, Salsa20, ChaCha20

Asymmetric ("Public-Key") Cryptography

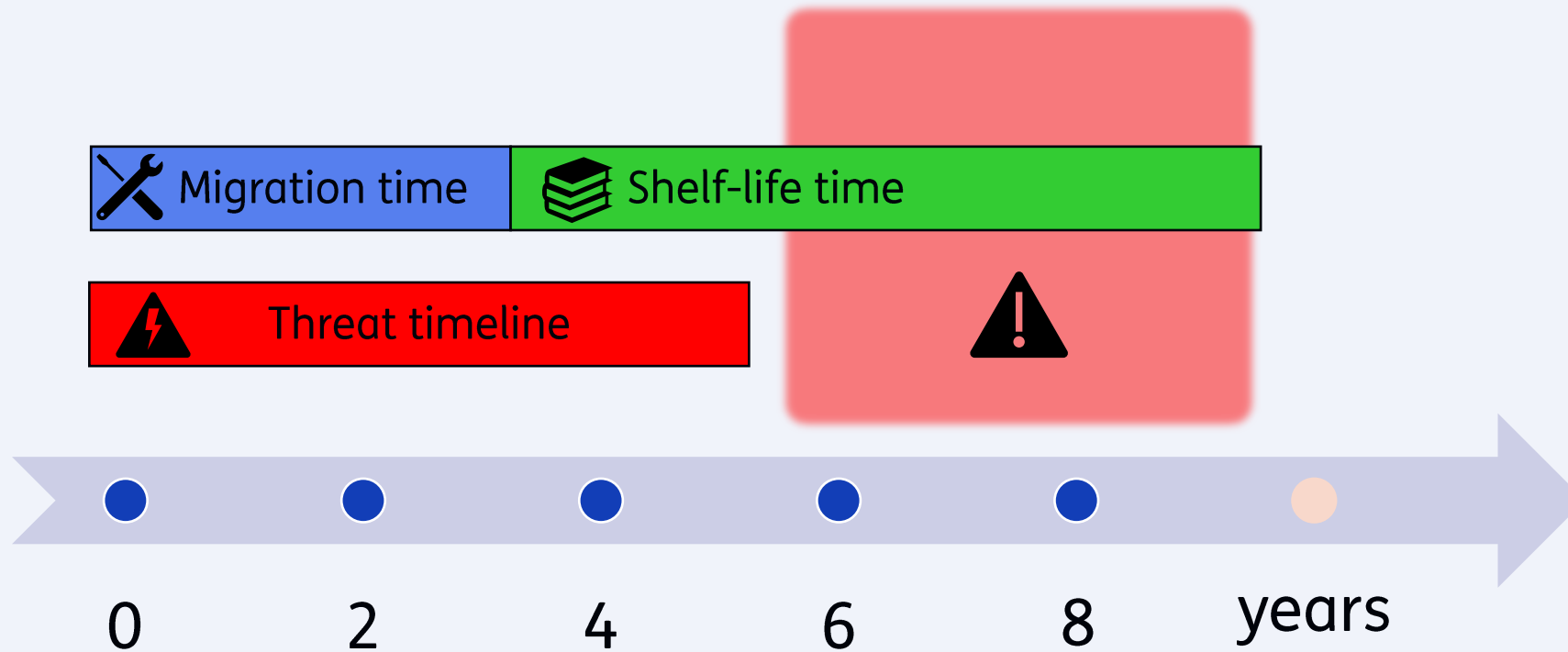
- Different keys for encryption (*public key*) and decryption (*private key*)
- Security based on mathematical "hard" problems

Completely broken by quantum attacks (Shor's algorithm)

Examples: RSA, ECDSA, Diffie-Hellman



Quantum risk and cryptography

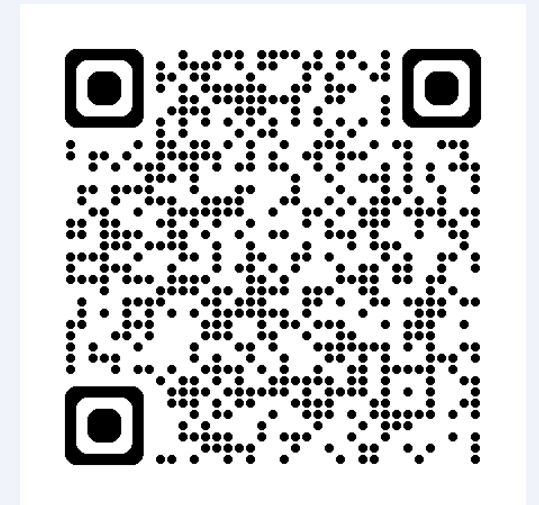
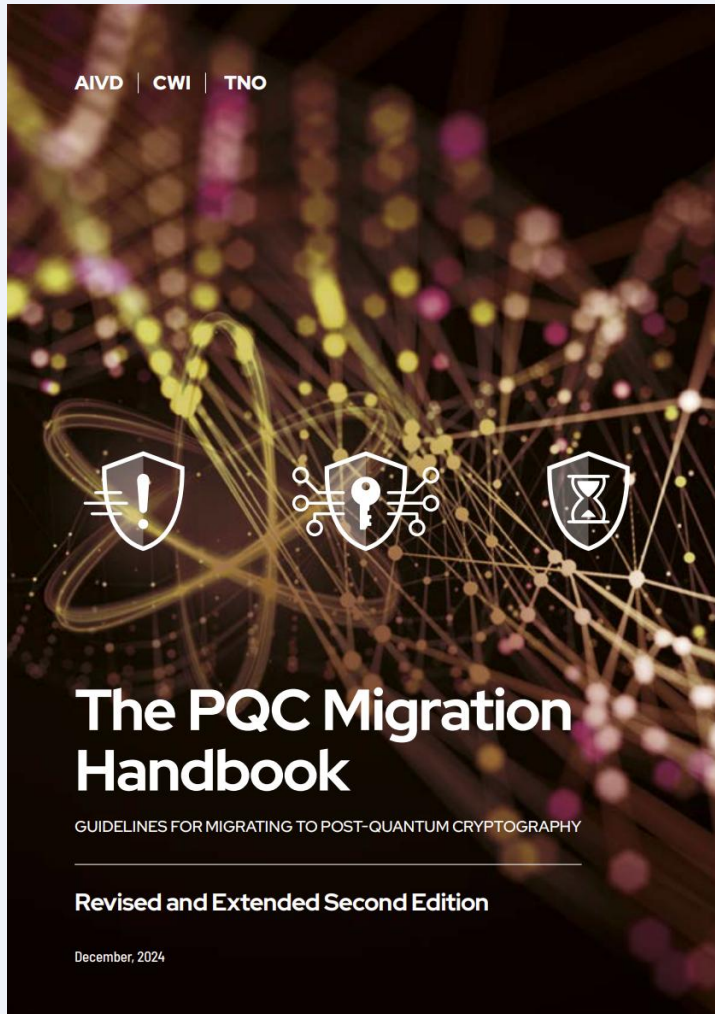


Mosca's theorem

Recap quantum risk and cryptography

- Broken **asymmetric encryption** (key exchange)
 - If confidentiality is gone, it is not recoverable (re-encrypt is not going to help)
 - Store now decrypt later urgency
- Broken **asymmetric signature** -> authentication
 - Enables impersonation after q-day
 - Authentication is often short-lived, but not always! (IDcard)
 - Can have major impact (Diginotar example)
 - Reissuing authentication with PQC signature keys can solve treat, as long as authentication using the old keys are not accepted anymore afte q-day
- Broken **asymmetric signature** -> non repudiation, integrity and authenticity
 - Enables forging/manipulation (malicious software updates, hacking, DOS, physical attacks) after q-day
 - Signatures can be valid (accepted) for a long time. Document signatures, software updates, secure boot.
 - Reissuing document/messages with PQC signatures can solve treat, as long as the old signature is not accepted anymore after Q-day

PQC migration handbook



<https://publications.tno.nl/publication/34643386/fXcPVHsX/TNO-2024-pqc-en.pdf>

Timelines

- NIST
 - 2030 deprecation of vulnerable algorithms
 - 2035 full phase-out of classical crypto
- EU roadmap PQC
 - End of 2026:
 - Start planning and pilots for high- and medium-risk use-cases
 - National PQC transition roadmaps
 - End of 2030:
 - High risk use-cases completed;
 - pilots for medium use-cases completed;
 - QS software updates by default
- BigTech
 - Google 2029
 - Cloudflare 2029

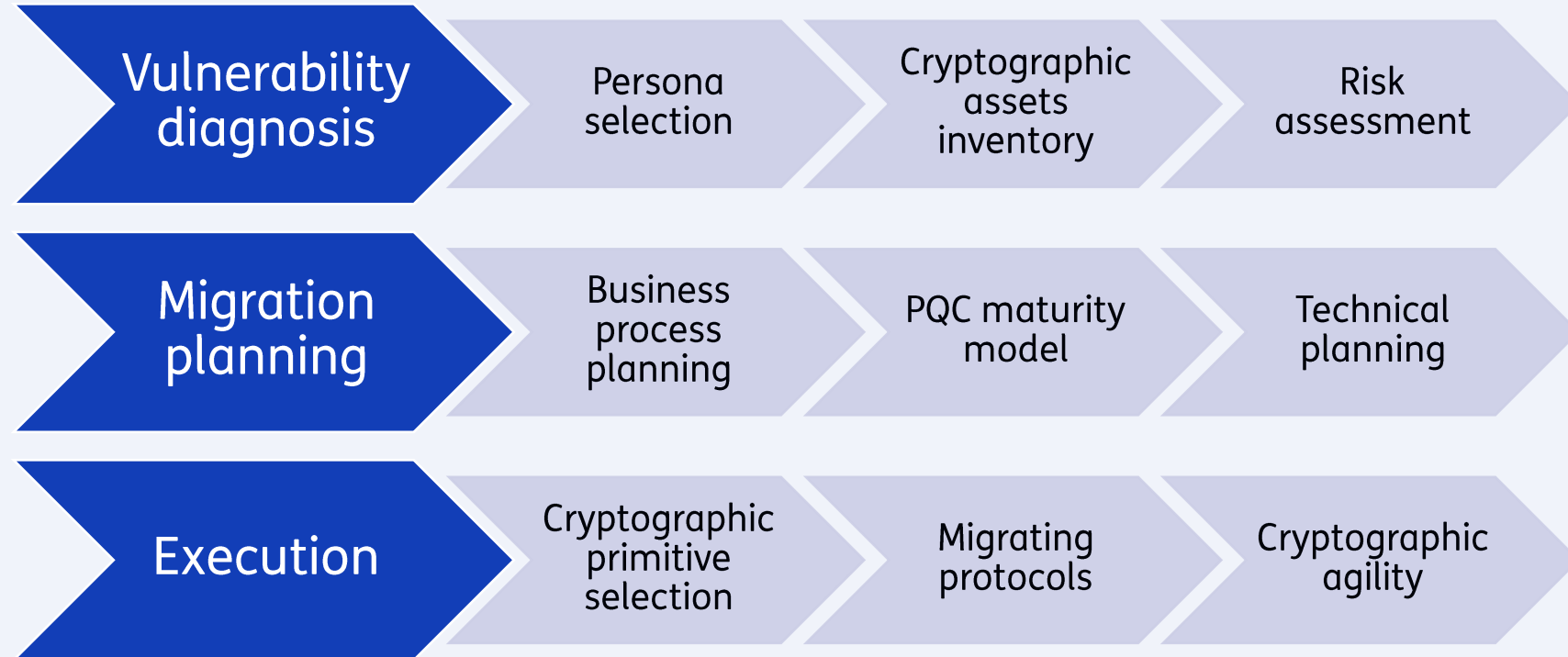
[IR 8547, Transition to Post-Quantum Cryptography Standards | CSRC](#)

[A Coordinated Implementation Roadmap for the Transition to Post-Quantum Cryptography | Shaping Europe's digital future](#)

[Google's timeline for PQC migration](#)

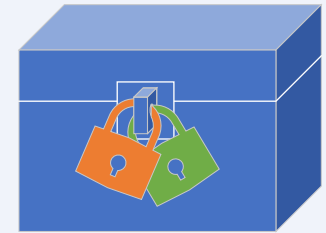
[Cloudflare targets 2029 for full post-quantum security](#)

Migration steps



Migration to PQC

- Swap for PQC algorithm
 - Protects against quantum computer
 - PQC uses complex math, less experience with side channel protection
 - PQC sizes are currently quite large (work being done on better alternatives)
- Hybrid approach
 - Two layers of protection (One ECC, because fast and small, one PQC)

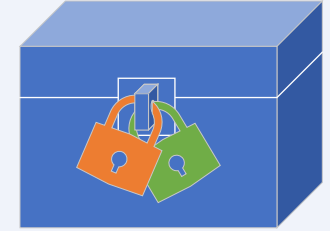


What are the countries opinions?

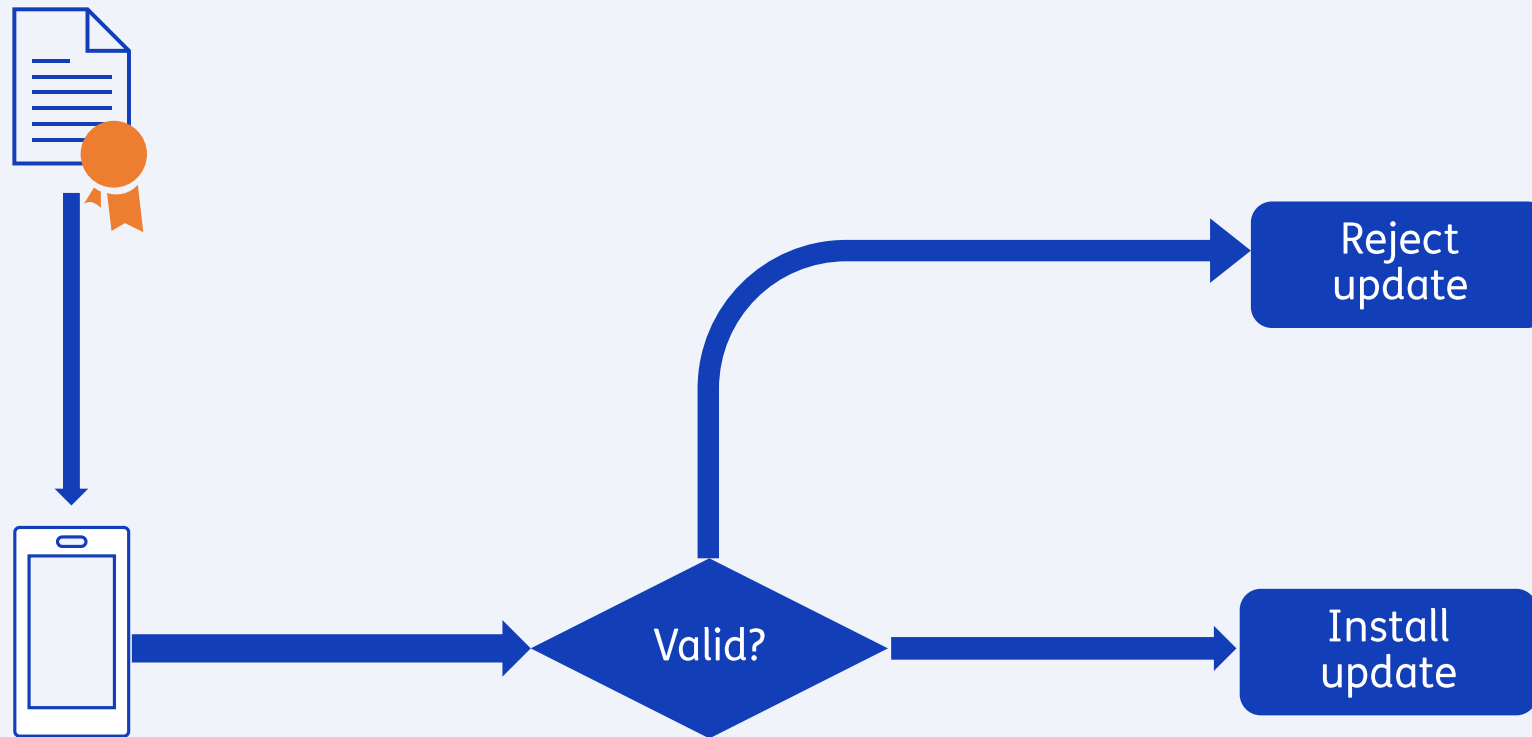
- **USA** (IR 8547):
 - “The migration to post-quantum cryptography **may initially include hybrid**”.
 - “When used, hybrid solutions are typically expected to **be temporary measures** that lead to a **second transition** to cryptographic tools that use only PQC algorithm”
- **UK** (NCSC-UK)
 - “If a PQ/T hybrid scheme is chosen, the NCSC recommends it is used as an **interim measure**, and it should be used within a flexible framework that enables a straightforward migration to **PQC-only** in the future.”
- **EU**: recommends hybrid:
 - “When migrating to post-quantum cryptographic solutions, it is **recommended** to use standardised and tested **hybrid** solutions, **whenever feasible** and **suitable**”
- **NL** (handboek): promotes hybrid use
 - “De belangrijkste aanbeveling voor **bijna alle protocollen** is om een **hybride** oplossing te gebruiken”
- **DE**: Actively recommends hybrid, even after q-day
 - “Post-quantum schemes should **only** be used **in combination with** classical schemes ("**hybrid**") if possible. Due to the previously mentioned point, a hybrid approach (with two or more post-quantum schemes) is a possible solution even after the development of cryptographically relevant quantum computers.”

Hybrid what?

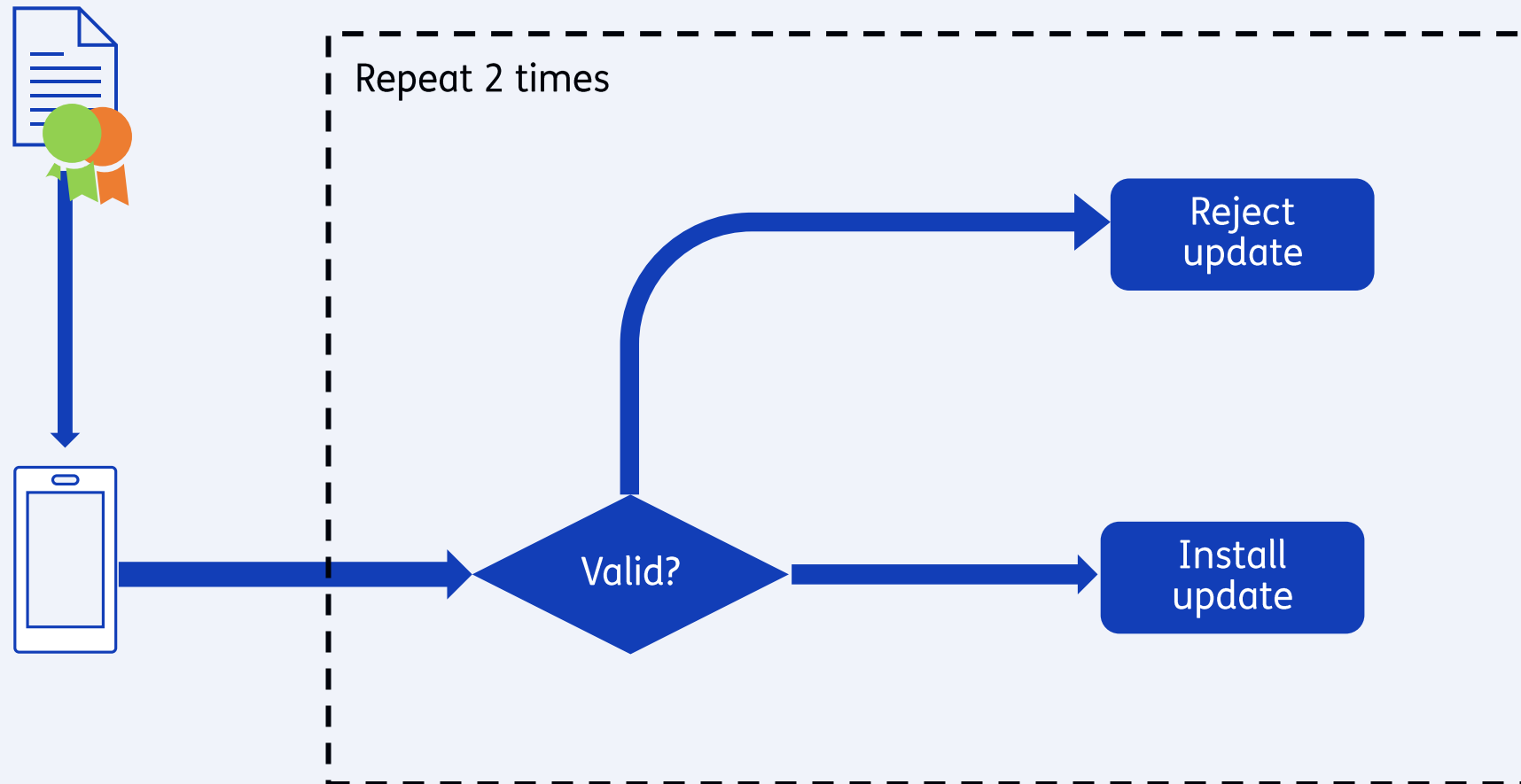
- Hybrid key exchange
 - 2 key exchanges, resulting keys are combined with a **secure combiner** into one result
 - The resulting key is used in rest of the protocol (often by symmetric algorithms)
- Hybrid signatures
 - 2 signatures are made on the message, verification only succeeds if both are valid



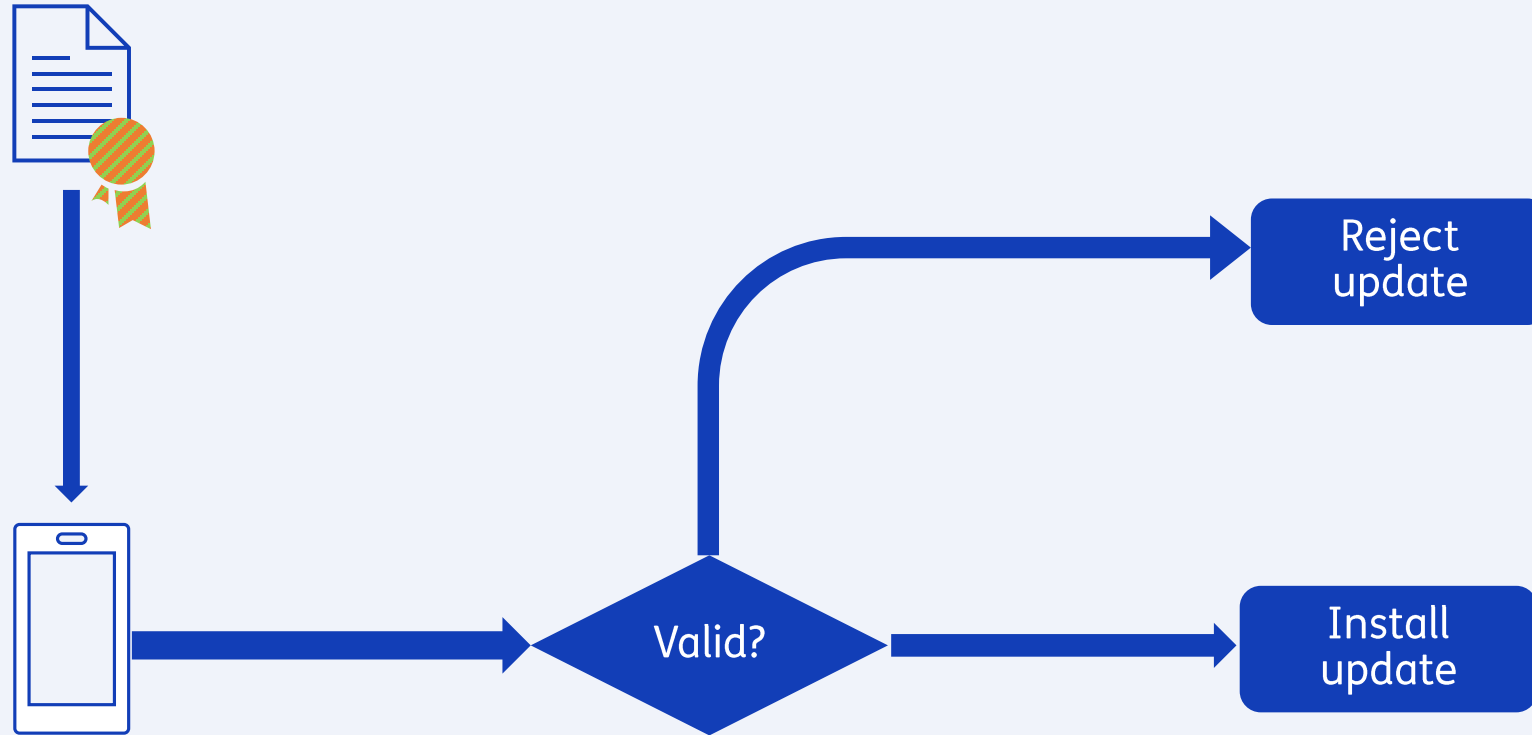
Over-the-air update



Over-the-air update



Over-the-air update



Where to do hybrid

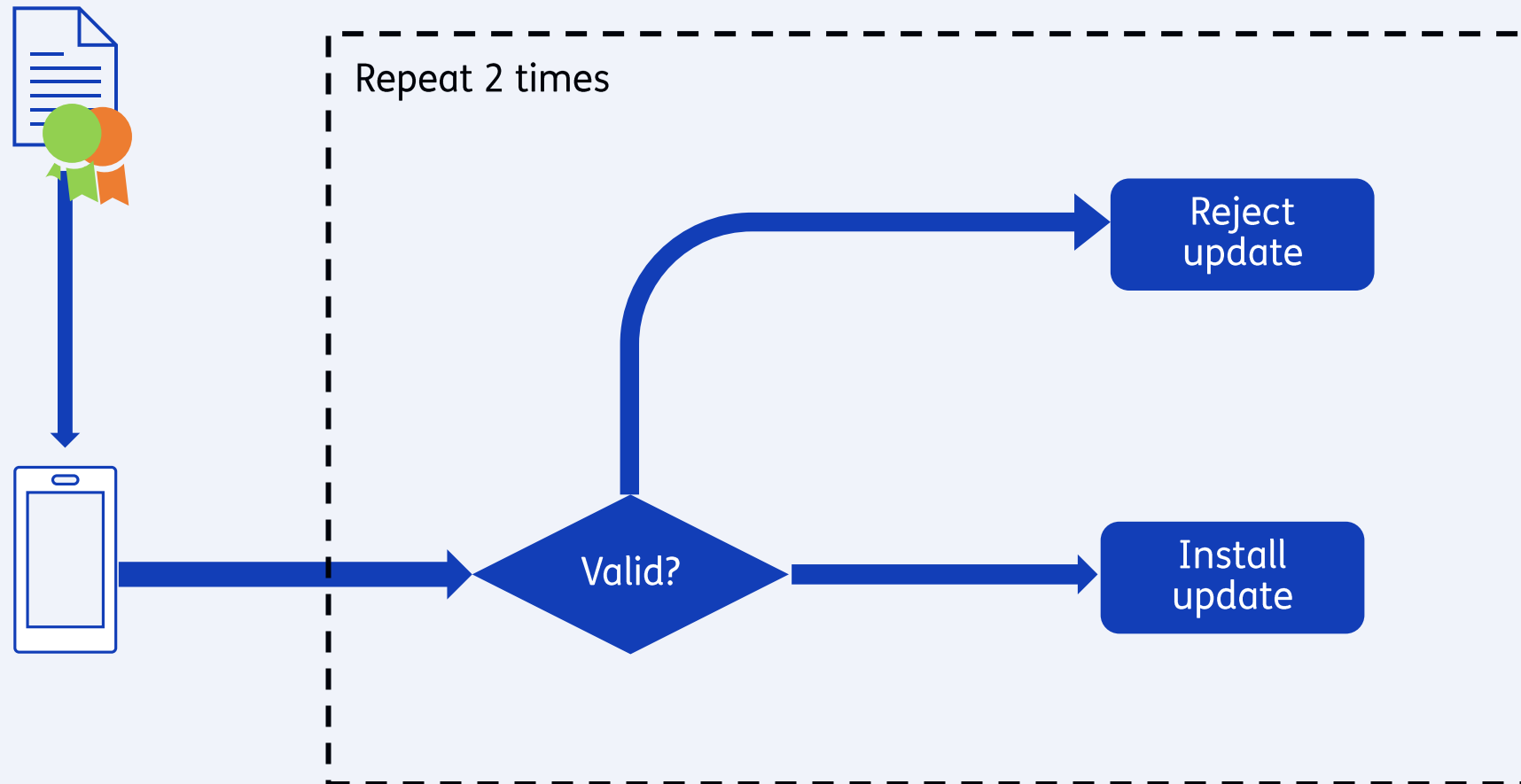
At the place where the crypto is used

- Developer/admin/engineer has a choice *which algorithms* to combine
- Has choice *how* to combine
 - Complexity at the implementation side
 - Room for errors and misconfiguration
- Adjustment needed in the protocol/software for two keys/signatures/verifications
 - A lot of protocols and software needs to be adjusted

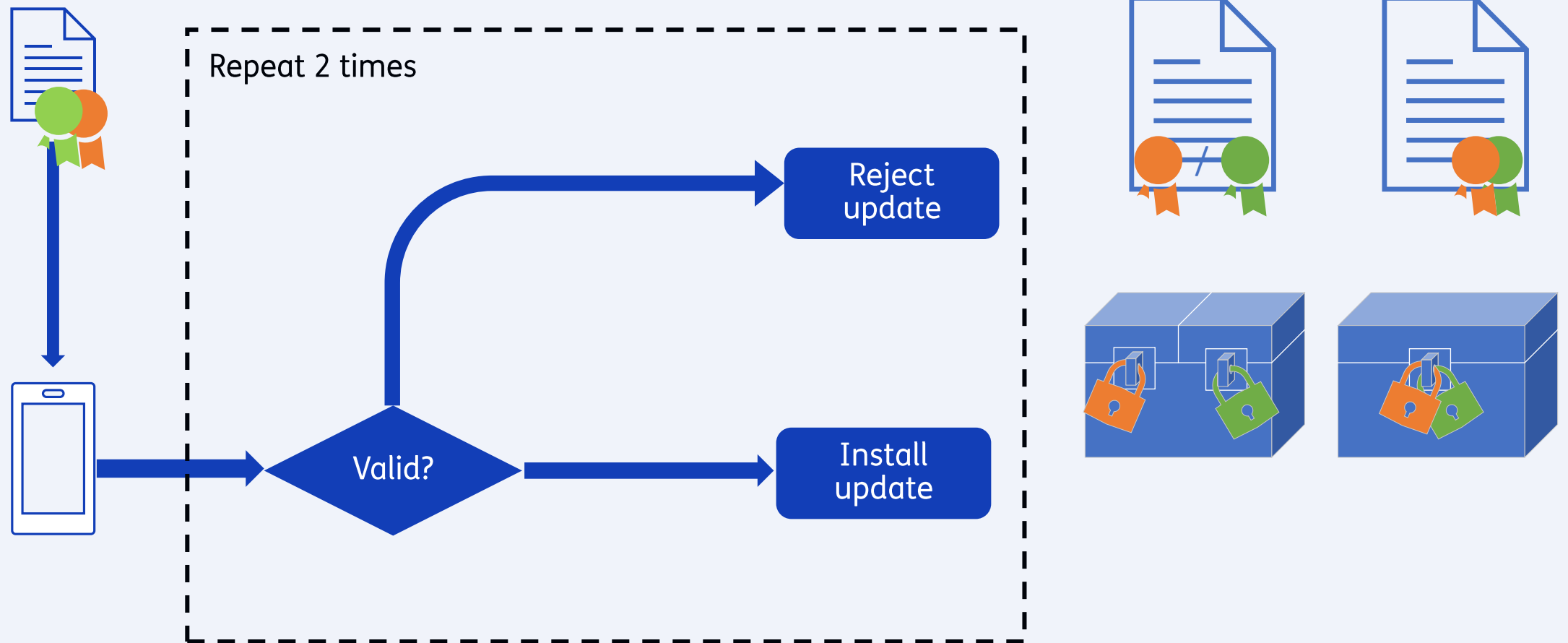
As a new hybrid algorithm

- Cryptographers choose combinations & correct combiner
- No additional complexity for develop/admin/engineer: “just a new algorithm”
- Less room for error
- Protocols only need to add a new algorithm, not change logic.
 - Standardising a new algorithm will be less work than adjusting everything that used cryptography

Over-the-air update



Over-the-air update



Hybrid options for PKI certificates

- Both flavors have been proposed:

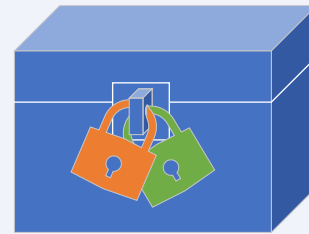
Composite

Naam houder: tno.nl
Algoritme publieke sleutel: **RSA_ML-DSA**
Publieke sleutel: **AD:0F:B0...,F3:3E:04...**

Geldigheid:
Geldigheid: 1-3-2026 tot 1-7-2026

Extensies:
....

Naam uitgever: CA123
Handtekeningalgoritme: **MLDSA-ECDSA**
Handtekening CA: **38:D8:95...,5B:F5:4E:...**



Catalyst

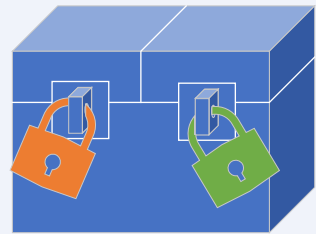
Naam houder: tno.nl
Algoritme publieke sleutel: RSA
Publieke sleutel: AD:0F:B0:04...

Geldigheid: 1-3-2026 tot 1-7-2026

Extensies:
- altPubSleutelAlg: **ML-DSA**
- altPubSleutel: **15:A0:B5...**
- altHandtekeningAlg: **ML-DSA**
- altHandtekening: **5B:F5:4E...**

Naam uitgever: CA123

Handtekeningalgoritme: ECDSA
Handtekening CA: 38:D8:95:F5...



Proposal delta/chameleon certificates

Chameleon certificate (delta)

Naam houder: tno.nl
Algoritme publieke sleutel: RSA
Publieke sleutel: AD:0F:B0:04...

Geldigheid: 1-3-2026 tot 1-7-2026

Extensies:
DCD: 11001010100

Naam uitgever: CA123

Handtekeningalgoritme: ECDSA
Handtekening CA: 38:D8:95:F5..

Genereert

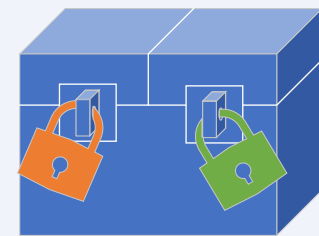
Naam houder: tno.nl
Algoritme publieke sleutel: **ML-DSA**
Publieke sleutel: **15:A0:B5...**

Geldigheid:
Niet voor: 1-3-2026
Niet na: 1-7-2026

Extensies:
...

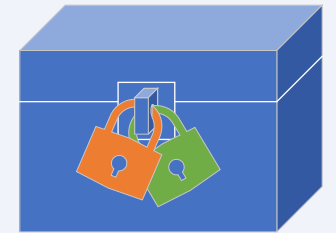
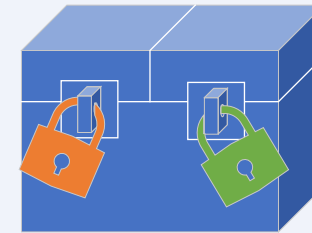
Naam uitgever: CA123

Handtekeningalgoritme: **ML-DSA**
Handtekening CA: **5B:F5:4E...**



Please do not mix optional and mandatory hybrids!

- Confusion
- Competition
- Delay
- Providing choice which of the algorithms to use can be dangerous
 - Downgrade attacks



A short history on supporting multiple ciphers in TLS

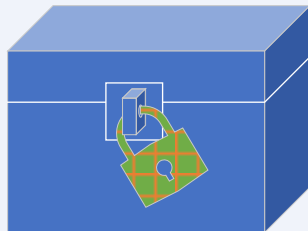
- SSL 2.0 / 3.0 (1995–1999)
 - Introduced *cipher suite negotiation* to support multiple algorithms (export ciphers, RC4, DES).
 - **Downgrade risk:** attackers could force weak/export ciphers.
 - **Attacks:** POODLE exploited SSL 3.0's weak CBC padding.
- TLS 1.0 / 1.1 (1999–2006)
 - Continued cipher agility (CBC, MAC-then-Encrypt) for backward compatibility.
 - **Downgrade risk:** protocol version rollback to SSL 3.0.
 - **Mitigation:** client/server version checks, but optional and inconsistent.
- TLS 1.2 (2008)
 - Added stronger suites (AEAD, SHA-256, ECDHE) while still allowing legacy ciphers.
 - **Downgrade attacks:** BEAST, FREAK, Logjam exploited fallback and weak DH parameters.
 - **Mitigation:** `TLS_FALLBACK_SCSV` to signal intentional downgrades.
- TLS 1.3 (2018)
 - Removed insecure cipher suites and renegotiation; only modern AEAD + PFS allowed.
 - **Downgrade protection:** built-in via `supported_versions` and server-signed downgrade markers.
 - **Result:** cipher agility preserved, downgrade attacks structurally prevented.

Key takeaway:

Cipher suite flexibility enabled cryptographic evolution, but without strict downgrade protection, lead to attacks.
TLS 1.3 keeps agility while cryptographically enforcing the secure cipher negotiation.

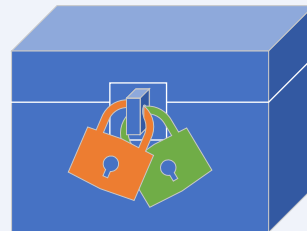
Hybrid as an algorithm

- Reduces risk of PQC vuln.
- Determines which choices are allowed
- Abstracts the hybrid away
- No extra complexity
- Less work to implement



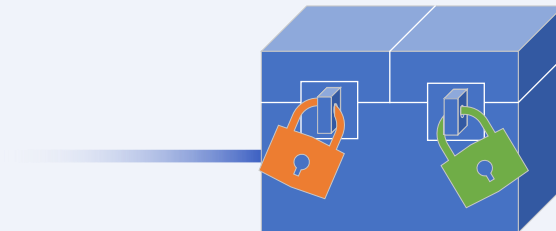
Hybrid in protocols /software

- Reduces risk of PQC vuln.
- Provides choice which algorithms to combine
- Creates more complexity
- Requires adjustment of logic in all crypto consuming protocols and software



“Optional” hybrid

- Does not reduce PQC risk
- Provides choice on algorithms to use
- Might help for backwards compatibility?
- Might introduces downgrade attack risk
- Is not the hybrid that the EU wants



Contact me

Mail to: stefan.vandenberg@tno.nl

Other resources

- [PQC Handbook](#)
QSC migration manual for industry
- [HAPKIDO](#)
QSC migration for public-key infrastructures
- [DITM](#)
critical energy/automotive infrastructure
- [PQChoiceAssistant](#)
advising which QSC scheme to use
- [Confidential-6G](#)
QSC in context of (future) 6G networks
- [SCARI](#)
Cryptographic inventory and quantum risk methodology

